Executive Registry

121 May 1965

MEMORANDUM FOR THE DIRECTOR

SUBJECT

Recommendations to Cancel Certain

Scheduled Revisions of the IAP

REFERENCE

Memorandum for the USIB, dated 3 May 1965

(USIB-D-20.2/2)

For a recommendation, see paragraph 4.

Background. Last year, at the request of the Office 1. of the Secretary of Defense, the intelligence community produced "Soviet Military Forces through Mid-1970 (IAP-64)." This was the first in a new series of planning documents, called "Intelligence Assumptions for Planning" or "IAPs," designed to meet the express requirements of OSD for vastly more detail over such a long period than was available or deemed appropriate in the National Intelligence Estimates (NIEs). The evidence as to the future course of Soviet military policy is insufficient to justify estimating such details as TO&Es, deployment, and weapon characteristics far into the future. Further, the policymakers to whom the NIEs are addressed are usuallymmore concerned with broader aspects of military problems. By tailoring a document specifically for military planners rather than the higher policy-making levels, and by frankly terming its judgments "assumptions" rather than "estimates," these difficulties were overcome.

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- 2. In accordance with agreed procedures, the first three sections of the IAP were updated as the major military NIEs were approved. Section I, which deals with strategic attack forces, was updated following USIB approval in October of NIE 11-8-64 on that subject; Section III on general purpose forces was updated to conform to NIE 11-14-64 dealing with those forces, which was completed in December. Section II on air and missile defense is now being revised in the light of NIE 11-3-64, on this subject, which was also published in December.
- 3. The last three Sections (V, VI, and VII) of the IAP are conserved with the nuclear, costing, and manpower implications of Soviet force structures assumed for the future, and are therefore dependent upon the first three sections. It was intended that these should be revised and reissued as a package following completion of the force estimates. Accordingly, a new issuance of Sections V, VI, and VII of IMP-64 was tentatively scheduled for this June. However, for the reasons set forth in the referenced memorandum to the USIB, this appeared inadvisable; we recommended that the USIB cancel the revision scheduled for this year, and concentrate instead upon preparing the next cycle of revisions. We further proposed that if the USIB accepted

this recommendation, a Memorandum to Holders of the IAP be issued calling attention to this action. All the USIB members have now agreed to these proposals.

4. Recommendation: That you concur in the proposal to cancel the previously scheduled revisions of Sections V, VI, and VII of IAP-64.

FOR	THE	BOARD	OF	NATIONAL	EST:	imates:			<i>!</i>
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							Chair	nan	

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Concur:	
	5/27/65
W.F. Raborn Chairman, USIB	Date

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CENTRAL INTELLIGENCE AGENCY

30 June 1965

MEMORANDUM TO HOLDERS OF IAP-64: SOVIET MILITARY FORCES THROUGH MID-1970

SUBJECT: POSTPONEMENT OF CERTAIN SCHEDULED REVISIONS

- 1. On 27 May 1965, the United States Intelligence Board agreed that the revision of Sections V, VI, and VII of IAP-64, which had been tentatively scheduled for June 1965, should be cancelled. Present plans call for the revision of these sections early next year, immediately following completion of the major force estimates and the associated revision of Sections I, II, and III.
- 2. Sections V, VI, and VII deal with the nuclear, manpower, and expenditures implications of the force projections set forth in the first three sections of the paper. Since the IAP was first issued in July 1964, Sections I, II, and III have been revised to reflect the most recent National Intelligence Estimates. These revisions involved matters of detail rather than major judgments; they were not, however, carried over into the last three sections of the paper. Sections V, VI, and VII are therefore revoked, but may be retained for background information.

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